

## CLIMATE CHANGE BILL 2020

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### Explanatory Memorandum

1. This Bill is promoted by the Hon. Geoffrey Boot, MHK on behalf of the Council of Ministers.
2. The purpose of this Bill is to provide for the mitigation of climate change, set a target year of 2050 and make provision for the setting of interim targets for the reduction of greenhouse gas emissions, with the aim that the Isle of Man will reduce its net carbon emissions to zero or less than zero by the year 2050. This Bill also makes provisions to enhance natural carbon storage on the Isle of Man, impose climate change duties on public bodies, enable energy generation and energy use, reduce and recycle waste; and for connected purposes.
3. Part 1 of this Bill (introductory) is comprised of *clauses 1 and 2*.
4. *Clause 1* (short title) gives the proposed short title of the Act as the Climate Change Act 2020.
5. *Clause 2* (commencement) provides that Parts 1 to 4, sections 21 to 23, Parts 6 to 8, sections 34 to 36 of, and paragraph 3(a) and (b) of the Schedule to, this Bill come into operation on the day on which this Bill is passed; and section 37 of this Bill comes into operation on the day on which this Bill is passed to the extent necessary for coming into operation of paragraph 3(a) and (b) of the Schedule. The remaining provisions come into operation on such day or days as the Council of Ministers may by order appoint. An order may include such consequential, incidental, supplemental, transitional, transitory or savings provisions as the Council of Ministers considers necessary or expedient in connection with the coming into operation of any provision of the resulting Act.
6. Part 2 (definitions) comprises *clauses 3 to 8*, which contain the definitions of terms used in this Bill.
7. *Clause 3* (interpretation) defines terms and cross-refers to terms that are defined elsewhere in this Bill. In particular, “climate change” is defined as a change of climate which is attributed directly or indirectly to human activity that alters the composition of the global atmosphere and which is in addition to natural climate variability observed over comparable time periods.
8. *Clause 4* (greenhouse gases) defines a “greenhouse gas” by reference to a list of gases and provides that the definition may be amended by regulations so as to add a gas to the list or modify the description of a greenhouse gas. However, the power to add a gas to the list may be exercised only if it appears to the Council of Ministers that an international agreement or arrangement recognises that the gas to be added contributes to climate change.

9. *Clause 5* (meaning of baseline) defines “baseline” as the aggregate amount of the net Isle of Man emissions of carbon dioxide for the year 2018 and the net Isle of Man emissions of each other greenhouse gas specified in that clause for the year 2018 for that gas. *Clause 5* enables the Council of Ministers by regulations to amend a year mentioned in respect of any gas. Where the Council of Ministers have made regulations under *clause 4(2)* adding a greenhouse gas, the Council of Ministers must by regulations amend *clause 5* to include a baseline year for that gas and provide for the amount of net Isle of Man emissions of the gas for that year to be treated for the purposes of this Bill as the amount of net Isle of Man emissions of that gas for that baseline year.
10. *Clause 6* (international carbon reporting practice) defines “international carbon reporting practice” and “current international carbon reporting practice” by reference to the current international standards described in *clause 6* and provides that the Council of Ministers may by regulations amend this clause for the purpose of providing a different standard. However, it may not do so unless it is satisfied that the standard that is being introduced is a standard that is appropriate for the purpose of reporting such of the Isle of Man emissions data as are required by the United Kingdom to meet its reporting obligations under the United Nations Framework Convention on Climate Change of 9 May 1992 and is at least equivalent to the standards set by the Inter-Governmental Panel on Climate Change under that Convention.
11. *Clause 7* (measurement of emissions) provides that for the purposes of this Bill, greenhouse gas emissions, reductions of such emissions and removals of greenhouse gases from the atmosphere are measured or calculated in tonnes of carbon dioxide equivalent. *Clause 7* describes how a “tonne of carbon dioxide equivalent” is determined.
12. *Clause 8* (just transition principles and climate justice principle) defines the terms “just transition principles” and “climate justice principle”. “Just transition principles” are the principles of taking action to reduce net Isle of Man emissions of greenhouse gases in a way which supports environmentally and socially sustainable jobs; supports low-carbon investment and infrastructure; develops and maintains understanding and acceptance, creates decent, fair and high-value work in a way which does not negatively affect the current workforce and overall economy; and contributes to resource-efficient and sustainable economic approaches which help to address inequality and poverty.
13. The “climate justice principle” is the principle of taking action to reduce global emissions of greenhouse gases and to adapt to the effects of climate change in ways which support the people who are most affected by climate change, but who have done the least to cause it and are the least equipped to adapt to its effects, and help to address inequality.
14. *Clause 8(3)* permits the Council of Ministers to amend either or both definitions and to publish or approve guidelines on just transition principles or the climate justice principle.
15. *Part 3* (carbon targets and interim targets) comprises *clauses 9 to 16*.

16. *Clause 9* (the net zero Isle of Man emissions target) provides that the Council of Ministers must ensure that the net Isle of Man emissions account for the year 2050 (the “net zero emissions target year”) is at least 100% lower than the baseline (the “net zero emissions target”); and provides that the Council of Ministers may make regulations that substitute for the year 2050 an earlier year. If regulations are so made, the Council of Ministers may also amend any interim target.
17. *Clause 10* (setting of interim targets) provides that the Council of Ministers must set at least one interim target on or before 1 April 2022 and may set additional interim targets or amend an interim target.
18. “Interim target” is defined as a percentage target by which the net Isle of Man emissions account is to be lower than the baseline by a specified date.
19. The Council of Ministers must set each interim target in accordance with the target-setting criteria in section 11 and must not amend an interim target in a way that would substitute a later date by which the target must be reached or substitute a percentage target with a lower percentage target.
20. *Clause 11* (target-setting criteria) describes the criteria for modifying the net zero target year or a baseline year, or for setting or modifying an interim target, and enables the Council of Minister to amend the criteria by regulations.
21. *Clause 12* (the domestic effort target) requires the Council of Ministers to ensure that net zero emissions target and any interim targets are based on not less than 100% domestic effort.
22. *Clause 13* (attribution of emissions to Isle of Man) describes the circumstances when emissions of a greenhouse gas are attributable to the Isle of Man. They are attributable if they are emitted from a source in the Isle of Man or if regulations specify that they are attributable to the Isle of Man. *Clause 13* provides that the Council of Ministers may make regulations that specify greenhouse gases that are attributable to the Isle of Man and that the regulations must specify such criteria for attributing such emissions to the Isle of Man as the Council of Ministers considers appropriate.
23. *Clause 14* (Isle of Man share of emissions from international aviation and international shipping) provides that except as provided for in regulations made under *clause 13(2)* emissions from international aviation and international shipping are not attributable to the Isle of Man, whether they are emitted as a result of the operations of an aircraft or a ship by a person who, being an individual, is resident in the Isle of Man or, being a person who is not an individual, is registered in the Isle of Man; or as a result of the operations of an aircraft or a ship registered in the Isle of Man.
24. *Clause 14* further provides that regulations under *clause 13(2)* may attribute emissions from international aviation and international shipping to the Isle of Man and when they do, the attribution of such emissions must be in accordance with internationally recognised criteria for the allocation of carbon emissions; but regulations may make exceptions, amendments and modifications to those criteria that are relevant to the Island.

25. *Clause 15* (determining Isle of Man emissions and removals) provides that the amount of Isle of Man emissions and Isle of Man removals of a greenhouse gas for a period must, in so far as reasonably practicable, be determined consistently with international carbon reporting practice. The “Isle of Man removals”, in relation to a greenhouse gas, are defined as removals of that gas from the atmosphere due to land use, sea-bed use, land-use change or forestry activities in the Isle of Man. The Council of Ministers may make regulations that amend this definition.
26. *Clause 16* (Isle of Man carbon offsetting schemes) enables the Council of Ministers to make regulations to make provision for one or more offsetting schemes to operate to encourage activities that consist of, or that cause or contribute, directly or indirectly to the removal of greenhouse gases from the atmosphere. *Clause 16* describes the matters that may be included in such regulations.
27. Regulations under *clause 16* may make provision for monitoring compliance with the requirements of the scheme, including provision for the keeping of records by the participants in the scheme; the provision of information by the participants and others; the audit and verification of that information, and the inspection of any land that is the subject of a project registered under a scheme.
28. Part 4 (planning and reporting duties of council of ministers) comprises *clauses 17* to *20*.
29. *Clause 17* (climate change plan) provides that the Isle of Man Government Action Plan continues to have effect as if it were a climate change plan and remains in operation until 1 April 2022 and that the Council of Ministers must ensure that there is a climate change plan in effect at all times after 1 April 2022.
30. *Clause 17* also provides that before a climate change plan, or any amendment to a climate change plan, takes effect, the public must be consulted on the matters that are proposed to be contained in the plan, or what amendments are proposed; and the plan, or the amendments to it, as the case may be, must be laid before and approved by Tynwald.
31. *Clause 17* provides that a plan must only remain in effect for 5 years or until the date on which the next subsequent climate change plan comes into effect, whichever is the earlier date.
32. *Clause 18* (content of climate change plan) provides what each plan must contain. The Council of Ministers may by regulations make amendments to the matters that a climate change plan must or may contain or amend the plan period.
33. *Clause 19* (annual progress report) requires the Council of Ministers to lay an annual progress report before Tynwald for approval, no later than July each calendar year, which includes the information described in *clause 19(2)* in relation to the financial year ending on the 31 March last occurring before laying of the report (“reporting period”).
34. *Clause 19* also provides for the matters which the report must and may contain and permits the Council of Ministers by regulations to amend the matters that must be contained in the annual progress report.

35. *Clause 20* (5-yearly emissions report) provides that the Council of Ministers must report to Tynwald in respect of every 5 year period, beginning with the coming into operation of this clause, on the progress towards the net zero emissions target in that period and sets out what the report must and may contain.
36. If an interim target has been set which occurs before the end of a 5-yearly reporting period, the Council of Ministers must report to Tynwald in respect of the period between the last report and the interim target date on the progress towards the net zero emissions target. If the interim target date occurs on a date that is later than the 5-yearly reporting period, the Council of Ministers must report to Tynwald in respect of that 5 year period.
37. A report under *clause 20* must be laid before Tynwald for approval no later than 2 years after the end of the reporting period.
38. Part 5 (planning and reporting duties of public bodies) comprises *clauses 21 to 27*
39. *Clause 21* (climate change duties of public bodies) provides that a public body, in performing its functions, must act in the way best calculated to contribute to the delivery of the net zero emissions target and any other target set in or under this Bill. The Council of Ministers may make regulations that impose additional duties relating to the mitigation of climate change upon public bodies or remove such duties but before doing so, it must consult, in so far as reasonably practicable, the public bodies that will be affected by the regulations and such other persons as the Council of Ministers considers appropriate.
40. *Clause 22* (guidance to public bodies) provides for guidance to be provided to a public body as to how it may or must comply with its obligations under *clause 21*. A public body must have regard to any guidance issued to it.
41. Before giving guidance the Council of Ministers must consult the public body that has requested the guidance and such other persons as the Council of Ministers considers appropriate. The Council of Ministers must publish any guidance it gives.
42. *Clause 23* (reporting by public bodies on climate change duties) provides that the Council of Ministers may make regulations that make provisions for requiring public bodies to prepare reports on compliance with their climate change duties and such regulations may set out what the reports must contain.
43. *Clause 24* (designation of monitor) provides that the Council of Ministers may designate one or more persons (“monitor”) to investigate whether public bodies are complying with their climate change duties, having regard to any guidance given under *clause 22*. *Clause 24* describes what investigations a monitor may carry out and the monitor’s powers. A monitor may not require the disclosure of anything which a person would be entitled to refuse to disclose on grounds of privilege in criminal or civil proceedings.
44. *Clause 25* (reporting by monitor) provides that the Council of Ministers may direct the monitor to prepare a report in respect of the monitor’s activities under Part 5, including investigations carried out by the monitor; its use of resources in

carrying out its functions; and any other matters the Council of Ministers may direct. The Council of Ministers must lay the report before Tynwald.

45. *Clause 26* (guidance to monitor) enables the Council of Ministers to issue guidance to a monitor designated under *clause 24*. The monitor must have regard to any guidance given by the Council of Ministers to it in relation to the exercise of its functions under Part 5. Before giving guidance the Council of Ministers must consult, in so far as reasonably practicable, the monitor and such other persons as the Council of Ministers considers appropriate. The Council of Ministers must publish any guidance given under this section.
46. *Clause 27* (power to direct monitor) enables the Council of Ministers to give directions to a monitor relating to the exercise of its functions under Part 5. A monitor must comply with a direction given under this clause.
47. Part 6 (fossil fuel) comprises *clause 28*.
48. *Clause 28(1)* (fossil fuel and fossil fuel heating systems) defines “building”, “fossil fuel” and “fossil fuel heating systems”. The definition may be amended by regulations.
49. *Clause 28(2)* provides that on or after 1 January 2025 it will be an offence for a person to install a fossil fuel heating system in a new building, or for use in a new building. (The maximum penalty on summary conviction will be a fine of level 5 on the standard scale and, on information, a fine.)
50. *Clause 28(3)* provides that the Council of Ministers may make regulations that amend the definitions in subsection (1) or exempt a building from the application of subsection (2). *Clause 28* also provides that the Council of Ministers, for the purpose of implementing the requirements of a climate change plan, may make regulations that prohibit the installation of a fossil fuel heating system, or the replacement of a heating system with a fossil fuel heating system in any other building.
51. *Clause 28* also enables the Council of Ministers by regulations to prohibit or regulate the production, supply, acquisition or use of fossil fuel, or regulate the price at which fossil fuel for heating systems may be sold. Regulations made under *clause 28* may exempt the Manx Utilities Authority from the application of any provisions made under regulations.
52. Part 7 (regulation of single use plastics) comprises *clause 29*.
53. *Clause 29* (regulation of single use plastics) provides that the Department of Environment, Food and Agriculture may make regulations prohibiting or restricting the manufacture supply, distribution, use, sale, trade or disposal of specified plastics, enabling charges to be imposed for the supply of specified plastics; making provision for the appointment of a person or body to administer charges in respect of plastics or impose duties on them; and requiring records to be kept relating to a charge.
54. Part 8 (regulations) comprises *clauses 30 to 33*.

55. *Clause 30* (regulations and orders: general) provides that any power to make regulations or orders under this Bill includes power to make such consequential, incidental, supplementary, transitory, transitional or saving provision as the Council of Ministers or the Department, as the case may be, considers appropriate. Regulations or orders under this Act may modify any enactment (including this Bill) and may create offences, provided that the penalty upon conviction of a person of an offence must not exceed on summary conviction, a fine of the statutory maximum and, on conviction on information, a fine.
56. The procedure in Section 30 (“approval required”) of the *Legislation Act 2015* applies in relation to the making of regulations or orders under this Act (except an order under section 2 bringing this Bill into operation).
57. *Clause 30* also provides that regulations or orders under this Bill may enable the Council of Ministers or the Department, or such other person as may be specified in the regulations or orders, to issue a direction or guidance to a person.
58. *Clause 31* (application of legislation of the United Kingdom to the Isle of Man) enables the Council of Ministers or the Department of Environment, Food and Agriculture to make an order to apply to the Island as part of the law of the Island, certain enactments or other instruments of the United Kingdom. An order under *clause 31* may make exceptions, adaptations and modifications to the applied legislation as may be specified in the order. An order under *clause 31* may include provision repealing or amending any provision of any enactment (other than *clause 31*) which is inconsistent with, or is unnecessary or requires modification in consequence of any legislation of the United Kingdom applied to the Island by the order.
59. *Clause 32* (powers of entry) provides the Department power to authorise persons (“authorised officers”) for the purpose of enforcing *clause 28* and regulations and orders under this Bill and grants powers of entry to authorised officers. *Clause 32* sets out the circumstances when a warrant is required before entering premises, the persons who may enter premises, the reasons for entry and the powers that the authorised officer may exercise in the premises.
60. *Clause 32* provides that it is an offence for a person who enters any premises by virtue of this clause, or of a warrant issued under it, to disclose to any person any information obtained by that person in the premises with regard to any trade secret, unless the disclosure was made in the performance of his or her duty. The penalty, on summary conviction, is a fine of level 5 on the standard scale and on conviction on information, is a fine.
61. *Clause 33* (regulations and orders: fixed penalties) provides that regulations and orders made under this Bill may make provision conferring on such person as may be specified in the regulations (an “administrator”) the power by notice to impose a fixed monetary penalty (which may be a variable fixed penalty) on a person who breaches a regulation or order. *Clause 33* describes the nature of a fixed monetary penalty, limits the amount that may be charged by way of fixed penalty, to the equivalent of level 5 on the standard scale, and describes the

process that must be followed by an administrator when proposing to impose a fixed monetary penalty.

62. Part 9 (miscellaneous) comprises *clauses 34 to 37*.
63. *Clause 34* (exercise of duties by Council of Ministers) provides that the Council of Ministers, in exercising the functions conferred on it by this Bill, must do so in a way that contributes to sustainable development, supports the just transition and climate justice and protects and enhances biodiversity, ecosystems and ecosystem services.
64. *Clause 35* (consultation) provides that except as otherwise provided in this Bill, before exercising any power to making regulations or an order under this Bill, the Council of Ministers, or the Department, as the case may be, must consult every person to whom the regulations or order relate, or person appearing to the Council of Ministers to represent such person; and any other person that the Council of Ministers or Department considers appropriate.
65. *Clause 36* (climate impact assessments) provides that the Council of Ministers may make regulations that require climate impact assessments to be prepared in accordance with the requirements set out in the regulations.
66. *Clause 37* (amendments to enactments) introduces the Schedule.
67. The *Schedule* (amendments to enactments) makes amendments to several enactments for the purpose of enabling measures to be taken that contribute to the reduction in emissions, whether directly or indirectly.
68. *Paragraph 1* of the *Schedule* amends the *Forestry Act 1984* to require the Department of Environment, Food and Agriculture to establish and maintain a register of peatland areas; create offences against a person who disturbs peatland in a registered peatland area otherwise than in accordance with an authorisation granted by the Department; require damaged peatland to be restored; and enable compensation to be paid to the owner of peatland in certain circumstances.
69. *Paragraph 2* of the *Schedule* amends the *Licensing and Registration of Vehicles Act 1985* to enable regulations to be made to prohibit the registration of a vehicle, or a class of vehicle of a description specified in the regulations; and to prescribe different fees or charges for different classes or descriptions of vehicles.
70. *Paragraph 3* of the *Schedule* amends the *Electricity Act 1996* to provide that the Manx Utilities Authority (“the Authority”), when carrying out its functions, must have due regard to its duties under section 21 (climate change duties of public bodies) of the *Climate Change Act 202-*. The Authority must report to the Council of Ministers on its proposals for complying with its duties under the *Climate Change Act 202-*, and explain in such report how the targets set under that Act are affecting or are likely to affect the efficiency and security of the electricity supply for the Island. Before preparing a report under subsection the Authority must consult any person who may be affected by its proposals for complying with its duties under the *Climate Change Act 202-*.



71. The *Electricity Act 1996* is also amended to require the Department of Infrastructure to consult the Authority to establish the impact of potential increases in renewable energy supplies on the stability of the Island's electricity supply and the cost of providing an increased amount of renewable electricity.
72. The *Electricity Act 1996* is also amended to enable persons other than the Authority to operate as a small-scale renewable energy generator; or participating in small-scale renewable energy generation (as defined) in the Act.
73. *Paragraph 4* of the *Schedule* amends the *Building Control Act 1991* to prevent the approval of the installation of fossil fuel heating systems into buildings where the installation would not be completed before 1 January 2025.
74. *Paragraph 5* of the *Schedule* amends the *Customs and Excise Act 1993* to enable any UK legislation to be applied to the Isle of Man where it is imposing taxes, levies or other charges that the Treasury is satisfied has direct or indirect benefit to the environment and which concerns the import or export of goods between the Isle of Man and the United Kingdom or any other jurisdiction.
75. *Paragraph 6* of the *Schedule* amends the *Town and Country Planning Act 1999* so as to require the development plan to take into account climate change policies specified in the Act; and to require a national policy directive or development plan to be issued before 1 January 2025 that takes into account climate change policies specified in the Act.
76. *Paragraph 7* of the *Schedule* amends the Town and Country Planning (Development Procedure) Order 2019 so as to require certain applications for planning approval to include information demonstrating that the application is made having regard to climate change policies set out in the Act
77. In the opinion of the member moving the Bill its provisions are compatible with the Convention rights within the meaning of the *Human Rights Act 2001*.





*Ellan Vannin*

## CLIMATE CHANGE BILL 2020

### Index

Section	Page
<b>PART 1 – INTRODUCTORY</b>	<b>13</b>
1 Short title.....	13
2 Commencement.....	13
<b>PART 2 – DEFINITIONS</b>	<b>14</b>
3 Interpretation.....	14
4 Greenhouse gases.....	15
5 Meaning of baseline .....	16
6 International carbon reporting practice.....	17
7 Measurement of emissions .....	17
8 Just transition principles and climate justice principle.....	17
<b>PART 3 – CARBON TARGETS AND INTERIM TARGETS</b>	<b>18</b>
9 The net zero emissions target .....	18
10 Setting of interim targets .....	18
11 Target-setting criteria .....	19
12 The domestic effort target.....	20
13 Attribution of emissions to Isle of Man .....	20
14 Isle of Man share of emissions from international aviation and international shipping.....	20
15 Determining Isle of Man emissions and removals.....	21
16 Isle of Man carbon offsetting schemes.....	21
<b>PART 4 – PLANNING AND REPORTING DUTIES OF COUNCIL OF MINISTERS</b>	<b>23</b>
17 Climate change plan.....	23
18 Content of climate change plan.....	23
19 Annual progress report.....	25
20 5-yearly emissions report.....	26
<b>PART 5 – PLANNING AND REPORTING DUTIES OF PUBLIC</b>	

<b>BODIES</b>	<b>28</b>
21 Climate change duties of public bodies .....	28
22 Guidance to public bodies.....	28
23 Reporting by public bodies on climate change duties .....	29
24 Designation of monitor.....	29
25 Reporting by monitor .....	30
26 Guidance to monitor.....	30
27 Power to direct monitor.....	31
<b>PART 6 – FOSSIL FUEL</b>	<b>31</b>
28 Fossil fuel and fossil fuel heating systems .....	31
<b>PART 7 – REGULATION OF SINGLE USE PLASTICS</b>	<b>32</b>
29 Regulation of single use plastics .....	32
<b>PART 8 – REGULATIONS</b>	<b>33</b>
30 Regulations and Orders: general .....	33
31 Application of legislation of the United Kingdom to the Isle of Man.....	33
32 Powers of entry .....	34
33 Regulations and Orders: fixed penalties .....	36
<b>PART 9 – MISCELLANEOUS</b>	<b>37</b>
34 Exercise of duties by Council of Ministers.....	37
35 Consultation.....	38
36 Climate impact assessments.....	38
37 Amendments to enactments.....	38
<b>SCHEDULE</b>	<b>39</b>
<b>AMENDMENTS TO ENACTMENTS</b>	<b>39</b>



*Ellan Vannin*

## CLIMATE CHANGE BILL 2020

1 **A BILL** to set a target year of 2050 and to make provision for the setting of interim  
 2 targets for the reduction of greenhouse gas emissions; to make provision about  
 3 the mitigation of climate change and the enhancement of natural carbon storage;  
 4 to impose climate change duties on public bodies; to make provision for energy  
 5 generation and energy use and for the reduction and recycling of waste; and for  
 6 connected purposes.

**BE IT ENACTED** by the Queen's Most Excellent Majesty, by and with the advice and  
 consent of the Council and Keys in Tynwald assembled, and by the authority of the  
 same, as follows:—

### 7 **PART 1 – INTRODUCTORY**

#### 8 **1 Short title**

9 The short title of this Act is the Climate Change Act 2020.

#### 10 **2 Commencement**

- 11 (1) Parts 1 to 4, sections 21 to 23, Parts 6 to 8, sections 34 to 36 of, and  
 12 paragraph 3(a) and (b) of the Schedule to, this Act come into operation on  
 13 the day on which this Act is passed.
- 14 (2) Section 37 of this Act comes into operation on the day on which this Act is  
 15 passed to the extent that it is required to enable paragraph 3(a) and (b) of  
 16 the Schedule to this Act to come into operation.
- 17 (3) The remaining provisions of this Act come into operation on such day or  
 18 days as the Council of Ministers may by order appoint and different days  
 19 may be appointed for different provisions and for different purposes.
- 20 (4) An order under subsection (3) may include such consequential, incidental,  
 21 supplemental, transitional, transitory or savings provisions as the Council  
 22 of Ministers considers necessary or expedient in connection with the  
 23 coming into operation of any provision of this Act.
- 24 (5) Section 35 (consultation) does not apply in relation to an order made under  
 25 this section.

## PART 2 – DEFINITIONS

### 3 Interpretation

(1) In this Act, unless the context otherwise requires –

“**baseline**” has the meaning given in section 5(1);

“**baseline year**” has the meaning given in section 5(1);

“**biodiversity**” means the variability among living organisms from all sources (including terrestrial, marine, and other aquatic ecosystems) and the ecological complexes of which they are part, including diversity within and between species and of ecosystems;

“**carbon intensity**” means the amount of carbon by weight emitted per unit of energy consumed;

“**carbon sequestration**” has the meaning given in section 16(6);

“**carbon unit**” has the meaning given in section 16(6);

“**climate change**” means a change of climate which is attributed directly or indirectly to human activity that alters the composition of the global atmosphere and which is in addition to natural climate variability observed over comparable time periods;

“**climate change duties**” means the duties of public bodies described in section 21;

“**climate change plan**” means the plan referred to in section 17;

“**climate justice principle**” has the meaning given in section 8(2);

“**current international carbon reporting practice**” has the meaning given in section 6(1);

“**Department**” means the Department of Environment, Food and Agriculture;

“**domestic effort**” means the reduction in emissions of greenhouse gases as a result of mitigating actions taken in the Island;

“**ecosystems**” means the dynamic complexes of plant, animal and micro-organism communities and their non-living environment interacting as a functional unit;

“**ecosystem services**” means the direct and indirect contributions of ecosystems to human wellbeing;

“**emissions**”, in relation to a greenhouse gas, means emissions of that gas into the atmosphere that are attributable to human activity;

“**energy intensity**” means the ratio of total energy supplied to gross domestic product;

“**greenhouse gas**” has the meaning given by section 4;

“**international carbon reporting practice**” has the meaning given in section 6(1);

- 1 “**interim target**” is a target set under section 10;
- 2 “**Isle of Man emissions**”, in relation to a greenhouse gas, means emissions of that  
3 gas which are attributable to the Isle of Man under section 13;
- 4 “**Isle of Man Government Action Plan**” means —
- 5 (a) the Isle of Man Government Action Plan for Achieving Net Zero  
6 Emissions by 2050 Phase 1, laid before Tynwald Court on 21  
7 January 2020, GD 2019/0101; and
- 8 (b) any other plan for achieving net zero emissions by 2050 that was  
9 laid before Tynwald before the coming into operation of section 17;
- 10 “**Isle of Man removals**” has the meaning given by section 15(2);
- 11 “**just transition principles**” has the meaning given by section 8(1);
- 12 “**net Isle of Man emissions**” for a period, in relation to a greenhouse gas, means  
13 the amount of Isle of Man emissions of that gas for the period reduced by  
14 the amount of Isle of Man removals of that gas for the period;
- 15 “**net Isle of Man emissions account**” means in relation to a year the aggregate  
16 amount of net Isle of Man emissions of greenhouse gases in that year;
- 17 “**net zero emissions target**” has the meaning given by section 9;
- 18 “**net zero emissions target year**” means the year specified in section 9;
- 19 “**public body**” means a public authority within the meaning of section 6(1) of the  
20 *Freedom of Information Act 2015*;
- 21 “**publish**” in relation to any document means publish in a manner likely to bring  
22 it to the attention of those affected by it;
- 23 “**target-setting criteria**” means the criteria mentioned in section 11;
- 24 “**United Nations sustainable development goals**” means the goals set out in  
25 “Transforming our world: the 2030 Agenda for sustainable development”  
26 adopted by the General Assembly of the United Nations by resolution  
27 A/Res/70/1 of 25 September 2015.
- 28 (2) The Council of Ministers may make regulations that amend the definitions  
29 in subsection (1) of “public body” and “United Nations sustainable  
30 development goals”.

#### 31 4 Greenhouse gases

32 asp2009/12/10

- 33 (1) In this Act, a “**greenhouse gas**” means any of the following gases —
- 34 (a) carbon dioxide;
- 35 (b) methane;
- 36 (c) nitrous oxide;
- 37 (d) hydrofluorocarbons;
- 38 (e) perfluorocarbons;

- 1 (f) sulphur hexafluoride;
- 2 (g) nitrogen trifluoride.
- 3 (2) The Council of Ministers may make regulations that amend subsection (1)
- 4 so as to —
- 5 (a) add a gas to the list; or
- 6 (b) modify the description of a greenhouse gas.
- 7 (3) The power in subsection (2)(a) may be exercised only if it appears to the
- 8 Council of Ministers that an international agreement or arrangement
- 9 recognises that the gas to be added contributes to climate change.
- 10 (4) Section 35 (consultation) does not apply in relation to regulations made
- 11 under subsection (2).

## 12 5 Meaning of baseline

13 asp2009/12/11

- 14 (1) In this Act, “**baseline**” means the aggregate amount of —
- 15 (a) the net Isle of Man emissions of carbon dioxide for 2018; and
- 16 (b) the net Isle of Man emissions of each other greenhouse gas
- 17 specified in subsection (2) for the year that is the baseline year for
- 18 that gas.
- 19 (2) The baseline year for greenhouse gases other than carbon dioxide is —
- 20 (a) for methane, 2018;
- 21 (b) for nitrous oxide, 2018;
- 22 (c) for hydrofluorocarbons, 2018;
- 23 (d) for perfluorocarbons, 2018;
- 24 (e) for sulphur hexafluoride, 2018;
- 25 (f) for nitrogen trifluoride, 2018.
- 26 (3) The Council of Ministers may make regulations that amend a year
- 27 mentioned in subsection (2).
- 28 (4) Where the Council of Ministers have made regulations under section
- 29 4(2)(a) adding a greenhouse gas, the Council of Ministers must by
- 30 regulations amend this section —
- 31 (a) to designate in subsection (2) a year as the baseline year for each
- 32 added greenhouse gas; and
- 33 (b) to provide for the amount of net Isle of Man emissions of the gas
- 34 for that year that is to be treated for the purposes of this Act as the
- 35 amount of net Isle of Man emissions of that gas for that baseline
- 36 year.



1 **6 International carbon reporting practice**

2 (1) In this Act —

3 (a) “**international carbon reporting practice**” means accepted practice  
4 in relation to reporting for the purposes of —

5 (i) the protocols to the United Nations Framework Convention  
6 on Climate Change; and

7 (ii) such other agreements or arrangements at European or  
8 international level as the Council of Ministers may by  
9 regulations specify;

10 (b) “**current international carbon reporting practice**” means the most  
11 up-to-date international carbon reporting practice.

12 (2) The Council of Ministers may by regulations amend this section for the  
13 purpose of providing a different standard to any of those described in  
14 subsection (1)(a) or (b), but may not do so unless it is satisfied that the  
15 standard that is being introduced is a standard that —

16 (a) is appropriate for the purpose of reporting such of the Isle of Man  
17 emissions data as are required by the United Kingdom to meet its  
18 reporting obligations under the United Nations Framework  
19 Convention on Climate Change of 9 May 1992; and

20 (b) is at least equivalent to the standards set by the Inter-Governmental  
21 Panel on Climate Change under that Convention.

22 **7 Measurement of emissions**

23 asp2009/12/18

24 (1) For the purposes of this Act, greenhouse gas emissions, reductions of such  
25 emissions and removals of greenhouse gases from the atmosphere are  
26 measured or calculated in tonnes of carbon dioxide equivalent.

27 (2) A “**tonne of carbon dioxide equivalent**” means one metric tonne of  
28 carbon dioxide or an amount of any other greenhouse gas with an  
29 equivalent global warming potential (determined, in so far as reasonably  
30 practicable, consistently with current international carbon reporting  
31 practice).

32 **8 Just transition principles and climate justice principle**

33 asp2009/12/35 and 35C and drafting

34 (1) In this Act, the “**just transition principles**” are the principles of taking  
35 action to reduce net Isle of Man emissions of greenhouse gases in a way  
36 which —

37 (a) supports environmentally and socially sustainable jobs;

38 (b) supports low-carbon investment and infrastructure;

- 1 (c) develops and maintains understanding and acceptance, so far as is  
2 reasonably practicable, through engagement with —
- 3 (i) workers, trade unions, communities, non-governmental  
4 organisations, representatives of the interests of business  
5 and industry; and
- 6 (ii) such other persons as the Council of Ministers considers  
7 appropriate;
- 8 (d) creates decent, fair and high-value work in a way which does not  
9 negatively affect the current workforce and overall economy; and
- 10 (e) contributes to resource-efficient and sustainable economic  
11 approaches which help to address inequality and poverty.
- 12 (2) In this Act, the “**climate justice principle**” is the principle of taking action  
13 to reduce global emissions of greenhouse gases and to adapt to the effects  
14 of climate change in ways which —
- 15 (a) support the people who are most affected by climate change but  
16 who have done the least to cause it and are the least equipped to  
17 adapt to its effects; and
- 18 (b) help to address inequality.
- 19 (3) The Council of Ministers —
- 20 (a) may make regulations that amend a definition in subsection (1) or  
21 (2); and
- 22 (b) may publish or approve guidelines on the just transition principles  
23 or the climate justice principle.

## 24 PART 3 — CARBON TARGETS AND INTERIM TARGETS

### 25 9 The net zero emissions target

26 asp2009/12/A1 and drafting

- 27 (1) The Council of Ministers must ensure that the net Isle of Man emissions  
28 account for the year 2050 (the “**net zero emissions target year**”) is at least  
29 100% lower than the baseline (the “**net zero emissions target**”).
- 30 (2) The Council of Ministers may make regulations that amend subsection (1)  
31 so as to substitute for the year 2050 an earlier year.
- 32 (3) When exercising its power under subsection (2), the Council of Ministers  
33 must set the net zero emissions target year in accordance with the target-  
34 setting criteria in section 11.

### 35 10 Setting of interim targets

- 36 (1) The Council of Ministers must make regulations on or before 1 April 2022  
37 to set at least one interim target.

- 1 (2) An interim target is a percentage target by which the net Isle of Man  
2 emissions account is to be lower than the baseline by a specified date.
- 3 (3) The Council of Ministers may by regulations –  
4 (a) set additional interim targets to that set under subsection (1); or  
5 (b) amend an interim target.
- 6 (4) When exercising its duty under subsection (1) or exercising a power under  
7 subsection (3), the Council of Ministers must set each interim target in  
8 accordance with the target-setting criteria in section 11.
- 9 (5) When exercising its power under subsection (3), the Council of Ministers  
10 must not amend an interim target in a way that would –  
11 (a) substitute a later date by which the target must be reached; or  
12 (b) substitute a percentage target with a lower percentage target.

## 13 11 Target-setting criteria

14 asp2009/12/2B and drafting

- 15 (1) The following are the criteria for modifying the net zero emissions target  
16 year or a baseline year or for setting or modifying an interim target –  
17 (a) the objective of achieving the net zero emissions target;  
18 (b) regard to the just transition principles and the climate justice  
19 principle;  
20 (c) scientific knowledge about climate change;  
21 (d) technology relevant to climate change;  
22 (e) economic circumstances, in particular the likely impact of the net  
23 zero emissions target year or interim target on –  
24 (i) the Isle of Man economy;  
25 (ii) the competitiveness of particular sectors of the Isle of Man  
26 economy;  
27 (iii) businesses; and  
28 (iv) jobs and employment opportunities;  
29 (f) fiscal circumstances, in particular the likely impact of the net zero  
30 emissions target year or interim target on taxation, public spending  
31 and public borrowing;  
32 (g) the likely impact on public health;  
33 (h) the likely impact of the net zero emissions target year or an interim  
34 target on sustainable development, where applicable including the  
35 achievement of the United Nations sustainable development goals;  
36 (i) energy policy, in particular the likely impact of the net zero  
37 emissions target year or interim target on energy supplies, the  
38 renewable energy sector and the carbon intensity and energy  
39 intensity of the Isle of Man economy;

- 1 (j) environmental considerations and, in particular, the likely impact  
2 of the net zero emissions target year or interim target on  
3 biodiversity, ecosystems and ecosystem services;
- 4 (k) international law and policy relating to climate change;
- 5 (l) current international carbon reporting practice.
- 6 (2) The Council of Ministers may make regulations that amend the criteria in  
7 subsection (1).

## 8 **12 The domestic effort target**

9 The Council of Ministers must ensure that the net zero emissions target and any  
10 interim targets are based on 100% domestic effort.

## 11 **13 Attribution of emissions to Isle of Man**

- 12 (1) Emissions of a greenhouse gas are attributable to the Isle of Man if —
- 13 (a) they are emitted from a source in the Isle of Man; or
- 14 (b) regulations specify that they are attributable to the Isle of Man.
- 15 (2) The Council of Ministers may make regulations that provide that the  
16 emissions of specified greenhouse gases are attributable to the Isle of Man.
- 17 (3) Regulations under subsection (1)(b) or (2) must specify the criteria for  
18 attributing such emissions to the Isle of Man as the Council of Ministers  
19 considers appropriate.

## 20 **14 Isle of Man share of emissions from international aviation and 21 international shipping**

- 22 (1) Except as provided for in regulations made under section 13(2), emissions  
23 from international aviation and international shipping are not attributable  
24 to the Isle of Man, whether they are emitted as a result of —
- 25 (a) the operations of an aircraft or a ship by a person who, being an  
26 individual, is resident in the Isle of Man or, being a person other  
27 than an individual, is registered in the Isle of Man; or
- 28 (b) the operations of an aircraft or a ship registered in the Isle of Man.
- 29 (2) Regulations under section 13(2) may attribute emissions from  
30 international aviation and international shipping to the Isle of Man.
- 31 (3) The attribution of such emissions must be in accordance with  
32 internationally recognised criteria for the allocation of carbon emissions  
33 but regulations may make provision for such exceptions, amendments and  
34 modifications as are relevant to the Island.
- 35 (4) Regulations that attribute emissions from international aviation or  
36 international shipping to the Isle of Man must specify each greenhouse gas  
37 that is to be taken into account for the purpose of that attribution.

- 1 (5) Once a greenhouse gas has been specified in accordance with subsection  
2 (4) the emissions of that gas must not cease to be taken into account as Isle  
3 of Man emissions of that gas.

#### 4 **15 Determining Isle of Man emissions and removals**

- 5 (1) The amount of Isle of Man emissions and Isle of Man removals of a  
6 greenhouse gas for a period must, in so far as reasonably practicable, be  
7 determined consistently with current international carbon reporting  
8 practice.
- 9 (2) In this Act “**Isle of Man removals**”, in relation to a greenhouse gas, means  
10 removals of that gas from the atmosphere due to land use, sea-bed use,  
11 land-use change or forestry activities in the Isle of Man.
- 12 (3) The Council of Ministers may make regulations that amend the definition  
13 in subsection (2).

#### 14 **16 Isle of Man carbon offsetting schemes**

- 15 (1) The Council of Ministers may make regulations that make provision for  
16 one or more offsetting schemes (“**schemes**”) to operate to encourage  
17 activities that consist of, or that cause or contribute directly or indirectly  
18 to, the reduction in greenhouse gas emissions or the removal of  
19 greenhouse gases from the atmosphere.
- 20 (2) Without limiting the power conferred in subsection (1), regulations under  
21 that subsection may, in particular, make provision for —
- 22 (a) designating a person or body (including a Department or other  
23 public body) to administer a scheme;
- 24 (b) requiring the payment by persons using a scheme of such fees or  
25 charges as are reasonably required to cover the reasonable costs  
26 incurred in operating the scheme;
- 27 (c) requiring the creation and maintenance of a register or registers of  
28 information and specifying what may or must be included in a  
29 register;
- 30 (d) establishing and maintaining accounts in which carbon units may  
31 be held, and between which they may be transferred;
- 32 (e) setting the value of carbon units and the method of calculation of  
33 units that is consistent with international carbon reporting practice;
- 34 (f) creating a fund for use for development and administration of  
35 carbon sequestration projects on private or public land or the  
36 seabed;
- 37 (g) the publication of details of sequestration projects;
- 38 (h) the payment of incentives (including grants or loans) for private or  
39 charitable sequestration projects and the circumstances or  
40 conditions for receiving such incentives;

- 1 (i) permitting the leasing of public land or the seabed to a person for  
2 the purposes of carbon sequestration projects and setting such  
3 conditions as may be required in the lease;
- 4 (j) specifying the methodology for calculating the amount of Isle of  
5 Man emissions and Isle of Man removals of a greenhouse gas for  
6 the purposes of section 15, including measures to be taken for  
7 ensuring their accurate calculation;
- 8 (k) the measurement of activities by reference to the amount (in tonnes  
9 of carbon dioxide equivalent) of the reduction of greenhouse gas  
10 emissions, or removals of greenhouse gas from the atmosphere, for  
11 which those activities are to be regarded as responsible;
- 12 (l) specifying other standards which must be met to ensure that  
13 projects are sustainably and responsibly managed, including  
14 specifying the circumstances when a climate impact assessment is  
15 required to be made;
- 16 (m) specifying the projects which may, or must not, be included in a  
17 scheme; and
- 18 (n) specifying measures for avoiding the double counting of carbon  
19 units or tonnes of carbon.
- 20 (3) Regulations under subsection (1) may make provision for monitoring  
21 compliance with the requirements of the scheme, including provision for  
22 —
- 23 (a) the keeping of records by the participants in the scheme;
- 24 (b) the provision of information by the participants and others;
- 25 (c) the audit and verification of that information; and
- 26 (d) the inspection of any land or the seabed that is the subject of a  
27 project registered under a scheme.
- 28 (4) Regulations may not permit a scheme to include a carbon sequestration  
29 project that is set out in the Isle of Man Government Action Plan or in a  
30 climate change plan.
- 31 (5) Subsection (4) does not preclude the Isle of Man Government from  
32 identifying, endorsing or otherwise recommending a project for inclusion  
33 in a scheme provided that there may not be included in a scheme any  
34 project in respect of which there has been, or will be made available,  
35 government funding.
- 36 (6) In this Act —
- 37 “**carbon unit**” means a unit of a kind specified in regulations made under  
38 subsection (1) and which represents —
- 39 (a) the removal of an amount of greenhouse gas from the atmosphere;  
40 and

- 1 (b) an amount of greenhouse gas emissions allowed under a scheme or  
2 arrangement imposing a limit on such emissions;

3 “carbon sequestration” means the long-term storage of carbon which acts to  
4 prevent it from being emitted or remaining in the atmosphere.

5 **PART 4 — PLANNING AND REPORTING DUTIES OF**  
6 **COUNCIL OF MINISTERS**

7 **17 Climate change plan**

- 8 (1) On the coming into operation of this section, the Isle of Man Government  
9 Action Plan continues to have effect as if it were a climate change plan and  
10 remains in operation until 1 April 2022.
- 11 (2) The Council of Ministers must ensure that there is a climate change plan  
12 in effect at all times after 1 April 2022.
- 13 (3) Before a climate change plan, or any amendment to a climate change plan,  
14 takes effect —
- 15 (a) the public must be consulted on the matters that are proposed to be  
16 contained in the plan, or what amendments are proposed; and
- 17 (b) the plan, or the amendments to it, as the case may be, must be laid  
18 before Tynwald for approval.
- 19 (4) A climate change plan, or any amendment to such a plan, that is laid under  
20 subsection (3)(b) —
- 21 (a) must come into force no later than 1 April that next occurs after it  
22 is approved; and
- 23 (b) remains in effect for 5 years or until the date on which the next  
24 subsequent climate change plan comes into effect, whichever is the  
25 earlier date.
- 26 (5) An amendment to a climate change plan does not have the effect of  
27 extending the period that the plan remains in force.

28 **18 Content of climate change plan**

- 29 (1) A climate change plan must include —
- 30 (a) the Council of Ministers’ proposals and policies for reducing the  
31 Isle of Man’s emissions and increasing Isle of Man removals,  
32 having regard to the net zero emissions target;
- 33 (b) the Council of Ministers’ proposals and policies for meeting interim  
34 targets (if any) during the plan period;
- 35 (c) the timescales over which the proposals and policies mentioned in  
36 paragraphs (a) and (b) are expected to take effect; and

- 1 (d) an assessment of the progress towards implementing proposals  
2 and policies, being —
- 3 (i) in the case of the first such plan, those set out in the Isle of  
4 Man Government Action Plan; and
- 5 (ii) in the case of each subsequent plan, those set out in the  
6 immediately preceding climate change plan and in  
7 proposals for compensating or changing domestic effort,  
8 during the plan period, where it is reported that an interim  
9 target set previously has not been met.
- 10 (2) A climate change plan may include proposals and policies in relation to —
- 11 (a) energy generation and supply;
- 12 (b) transport (including international aviation and shipping);
- 13 (c) business and industry;
- 14 (d) residential and public buildings;
- 15 (e) waste management;
- 16 (f) land use, land use change and forestry;
- 17 (g) use of the Island’s territorial waters and sea bed;
- 18 (h) agriculture;
- 19 (i) changes to proposals and policies made in previous plans;
- 20 (j) carbon sequestration; and
- 21 (k) any other proposal or policy that the Council of Ministers considers  
22 appropriate.
- 23 (3) A climate change plan must explain how the proposals and policies set out  
24 in the plan are expected to affect —
- 25 (a) the Isle of Man economy, including —
- 26 (i) competitiveness of particular sectors;
- 27 (ii) businesses; and
- 28 (iii) jobs and employment opportunities;
- 29 (b) fiscal circumstances, in particular the likely impact of policies and  
30 proposals on taxation, public spending and public borrowing;
- 31 (c) policies or proposals on public health;
- 32 (d) energy policy, in particular the likely impact of the net zero  
33 emissions target, or an interim target, on energy supplies, the  
34 renewable energy sector and the carbon and energy intensity of the  
35 Isle of Man economy; and
- 36 (e) environmental considerations and, in particular, the likely impact  
37 of the net zero emissions target or an interim target on biodiversity,  
38 ecosystems and ecosystem services.



- 1 (4) A climate change plan may also set out the Council of Ministers' proposals  
2 and policies regarding –  
3 (a) the respective contributions towards meeting any interim targets  
4 that must be made by particular sectors of the Isle of Man economy;  
5 and  
6 (b) how the respective contributions towards meeting any interim  
7 targets by particular sectors of the Isle of Man economy may be  
8 achieved.
- 9 (5) Each climate change plan must –  
10 (a) have regard to the just transition principles and the climate justice  
11 principle; and  
12 (b) explain the extent to which it takes account of those principles.
- 13 (6) The plan must explain how the implementation of the plan is expected to  
14 contribute to sustainable development, where applicable, including the  
15 achievement of the United Nations sustainable development goals.
- 16 (7) In this section, the “plan period” means the period beginning with the date  
17 on which the climate change plan comes into force and ending 5 years after  
18 that date (unless another climate change plan takes effect before the end  
19 of that period).
- 20 (8) The Council of Ministers may by regulations amend this section to –  
21 (a) amend the matters that must or may be contained in a climate  
22 change plan; or  
23 (b) amend the plan period.

## 24 **19 Annual progress report**

- 25 (1) The Council of Ministers must lay an annual progress report before  
26 Tynwald, no later than July each calendar year, which includes the  
27 information described in subsection (2) in relation to the financial year  
28 ending on the 31 March last occurring before the laying of the annual  
29 progress report (“reporting period”).
- 30 (2) A Minister must, at the sitting at which an annual progress report is laid  
31 or the next subsequent sitting, move that the report be received by  
32 Tynwald.
- 33 (3) The annual progress report must contain a statement on the following  
34 matters –  
35 (a) progress, relevant to the reporting period, in relation to the current  
36 climate change plan;  
37 (b) any changes to the plan made during the reporting period or  
38 proposals to change the plan and the reasons for those changes;  
39 (c) the way the just transition principles and the climate justice  
40 principle have been implemented;

- 1 (d) the extent to which biodiversity, ecosystems and ecosystem  
2 services have been enhanced, protected or otherwise affected  
3 during the period; and
- 4 (e) the extent to which the actions have contributed to sustainable  
5 development, including the achievement of the United Nations  
6 sustainable development goals.
- 7 (4) The annual progress report may contain details of the following matters —
- 8 (a) any new sources of emissions identified during the reporting  
9 period;
- 10 (b) any perceived or actual barriers to emissions reductions;
- 11 (c) if an action has not been completed by the date specified in the plan  
12 for that action, or is unlikely to be completed by the date specified  
13 for it, the reason for the non-completion and the proposals for  
14 completing the action;
- 15 (d) any unforeseen consequences, arising from the actions that have  
16 been identified during the reporting period and any action that has  
17 been taken or is planned to be taken to address them;
- 18 (e) the extent to which the regulation and order making powers under  
19 the Act have been used during the reporting period;
- 20 (f) any actions undertaken which are not in the plan but which have  
21 or will contribute to emissions reduction;
- 22 (g) information relating to research conducted or scientific advice  
23 received over the reporting period;
- 24 (h) any other information the Council of Ministers considers  
25 appropriate.
- 26 (5) The Council of Ministers may by regulations amend this section to amend  
27 the matters that must be contained in the annual progress report.

## 28 **20 5-yearly emissions report**

- 29 (1) Subject to subsection (2), the Council of Ministers must report to Tynwald  
30 in respect of every 5 year period, beginning with the coming into operation  
31 of this section, on the progress towards the net zero emissions target in  
32 that period.
- 33 (2) If an interim target has been set —
- 34 (a) if the interim target date occurs before the end of a 5-yearly  
35 reporting period, the Council of Ministers must report to Tynwald  
36 in respect of the period between the last report and the interim  
37 target date on the progress towards the net zero emissions target  
38 (and, in the case of an interim target date occurring within 5 years  
39 of the coming into operation of this section, the report must be in  
40 respect of the period beginning with the coming into operation of  
41 this section and the interim target date);

- 1 (b) if the interim target date occurs on a date that is later than the end  
2 of the 5-yearly reporting period, the Council of Ministers must  
3 report to Tynwald in respect of the 5 yearly reporting period.
- 4 (3) A report referred to in subsection (1) or (2) must be laid before Tynwald  
5 no later than 2 years after the end of the 5-yearly reporting period and a  
6 Minister must, at the sitting at which it is laid or the next subsequent  
7 sitting, move that the report be received by Tynwald.
- 8 (4) A 5-yearly report must state in relation to the net Isle of Man emissions —  
9 (a) the baseline;  
10 (b) the amount of net Isle of Man emissions for the reporting period  
11 and each individual year of the reporting period;  
12 (c) the percentage by which the amount of net Isle of Man emissions  
13 for each year of the 5-yearly reporting period is lower or higher  
14 than the baseline;  
15 (d) the mean average percentage by which the amount of net Isle of  
16 Man emissions for all years in the 5-yearly reporting period is lower  
17 or higher than the baseline;  
18 (e) the percentage by which the amount of net Isle of Man emissions  
19 in the 5-yearly reporting period is lower or higher than the amount  
20 for each preceding reporting period;  
21 (f) whether the reduction (if any) in emissions achieved during the 5-  
22 yearly reporting period contributes sufficiently towards meeting  
23 the net zero emissions target and any interim targets, having regard  
24 to the information contained in the report (and any report for a  
25 previous period).
- 26 (5) The Council of Ministers must use current international carbon reporting  
27 practice for the purposes of assessing and reporting on the matters  
28 referred to in subsection (4).
- 29 (6) If the methods used to determine net Isle of Man emissions change and  
30 that change is such as to require adjustment of an amount for any earlier  
31 reporting period, the report must —  
32 (a) specify the adjustment required and state the adjusted amount; and  
33 (b) explain why the adjustment is required.
- 34 (7) An adjustment of an amount for an earlier 5-yearly reporting period, in so  
35 far as reasonably practicable, must be made in accordance with current  
36 international carbon reporting practice.
- 37 (8) The 5-yearly report may contain such other information as the Council of  
38 Ministers considers appropriate.
- 39 (9) Where no interim target following the period to which the 5-yearly report  
40 relates has been set the report may include a recommendation in relation  
41 to the setting of future interim targets and the amount of such targets.

- 1 (10) If a recommendation referred to in subsection (9) is made, the reasons for  
2 the recommendation must be included in the report.
- 3 (11) The recommendation of a target under subsection (9) creates no duty for  
4 the target to be set at that level or at all.
- 5 (12) In this section “5-yearly reporting period” means the period in subsection  
6 (2)(a) or (b), as the case may be.
- 7 (13) The Council of Ministers may by regulations amend this section to —  
8 (a) amend the contents of the 5-yearly report; or  
9 (b) amend the 5-yearly reporting period to a shorter period.

## 10 PART 5 — PLANNING AND REPORTING DUTIES OF PUBLIC 11 BODIES

### 12 21 Climate change duties of public bodies

13 asp2009/12/44 and drafting

- 14 (1) A public body, in performing its duties, must act in the way that it  
15 considers best to contribute to —
- 16 (a) the meeting of the net zero emissions target by the net zero  
17 emissions target year;
- 18 (b) the meeting of any interim target;
- 19 (c) supporting the just transition principles and the climate justice  
20 principle;
- 21 (d) sustainable development, including the achievement of the United  
22 Nations sustainable development goals; and
- 23 (e) protecting and enhancing biodiversity, ecosystems and ecosystem  
24 services.
- 25 (2) The Council of Ministers may make regulations that impose additional  
26 duties relating to the mitigation of climate change upon public bodies or  
27 remove such duties.

### 28 22 Guidance to public bodies

29 asp2009/12/45 and drafting

- 30 (1) A public body may request guidance from the Council of Ministers as to  
31 the manner in which it may or must comply with its duties under section  
32 21(1) or regulations made under section 21(2).
- 33 (2) The Council of Ministers may give such guidance and assistance to a  
34 public body as is reasonable to help that body comply with section 21(1)  
35 and any regulations made under section 21(2).

- 1 (3) The Council of Ministers may give general guidance to public bodies or  
2 guidance to individual public bodies in relation to the how a public body  
3 may fulfil its climate change duties.
- 4 (4) A public body must have regard to any guidance given to it under this  
5 section.
- 6 (5) Before giving guidance under subsection (2) or (3), the Council of  
7 Ministers must consult —  
8 (a) the public body that has requested the guidance; and  
9 (b) such other persons as the Council of Ministers considers  
10 appropriate.
- 11 (6) The Council of Ministers must publish any guidance given under this  
12 section.

### 13 **23 Reporting by public bodies on climate change duties**

14 asp2009/12/46 and drafting

- 15 (1) The Council of Ministers may make regulations —  
16 (a) requiring public bodies to prepare reports on compliance with their  
17 climate change duties;  
18 (b) requiring any public body found, following an investigation under  
19 section 24(2) or 27(1), to be failing to comply with its climate change  
20 duties, to prepare a report on the actions it has taken, is taking or  
21 intends to take to secure future compliance with those duties;  
22 (c) setting out what information the reports must contain;  
23 (d) setting out the form and manner of the reports;  
24 (e) setting out the period within which the reports must be sent to the  
25 Council of Ministers.
- 26 (2) A public body that has requested guidance under section 22 is not obliged  
27 to give a report under this section until it receives the guidance.

### 28 **24 Designation of monitor**

29 asp2009/12/47, 48, 49 and drafting

- 30 (1) The Council of Ministers may designate one or more persons (“monitor”)  
31 to investigate whether public bodies are complying with their climate  
32 change duties, having regard to any guidance given under section 22.
- 33 (2) A monitor may carry out an investigation into —  
34 (a) a public body’s compliance with its climate change duties;  
35 (b) whether a public body is having regard to guidance given under  
36 section 22.
- 37 (3) The monitor, if the monitor considers that it is necessary to do so for the  
38 purposes of or in connection with an investigation, may —

- 1 (a) by notice in writing, require any public body to provide any  
2 relevant document or relevant information in the possession, or  
3 under the control, of the public body;
- 4 (b) require any person who possesses or controls any document or  
5 information referred to in paragraph (a) to provide an explanation  
6 of the document or information; and
- 7 (c) take copies of, or extracts from, any document or information  
8 produced in accordance with paragraphs (a) and (b).
- 9 (4) Nothing in this section authorises a monitor to require the disclosure of  
10 anything which a person would be entitled to refuse to disclose on  
11 grounds of privilege in criminal or civil proceedings.

## 12 **25 Reporting by monitor**

13 asp 2009/12/50 and drafting

- 14 (1) The Council of Ministers may direct a monitor to prepare a report in  
15 respect of—
- 16 (a) the monitor's activities under this Part;
- 17 (b) investigations carried out by the monitor;
- 18 (c) its use of resources in carrying out its functions under this Part;
- 19 (d) any other matters the Council of Ministers may direct.
- 20 (2) The report may include information relating to a continuing investigation  
21 only if the Council of Ministers directs that information to be included.
- 22 (3) The monitor must send the report to the Council of Ministers.
- 23 (4) The Council of Ministers must lay the report before Tynwald.

## 24 **26 Guidance to monitor**

25 asp2009/12/51 and drafting

- 26 (1) The Council of Ministers may give guidance to a monitor designated  
27 under section 24(1).
- 28 (2) Before giving guidance under subsection (1), the Council of Ministers  
29 must consult —
- 30 (a) the monitor; and
- 31 (b) such other persons as the Council of Ministers considers  
32 appropriate.
- 33 (3) The monitor must have regard to any guidance given by the Council of  
34 Ministers to it in relation to the exercise of its functions under this Part.
- 35 (4) The Council of Ministers may vary or revoke guidance given under this  
36 section and where guidance is varied to a substantial extent, subsection (2)  
37 applies.

- 1 (5) The Council of Ministers must publish any guidance given under this  
2 section.

3 **27 Power to direct monitor**

4 asp2009/12/52 and drafting

- 5 (1) A monitor must carry out an investigation if the Council of Ministers  
6 directs it to do so.
- 7 (2) The Council of Ministers may give directions to a monitor relating to the  
8 exercise of its functions under this Part.
- 9 (3) A monitor must comply with a direction given under this section.

10 **PART 6 — FOSSIL FUEL**

11 **28 Fossil fuel and fossil fuel heating systems**

- 12 (1) In this section —
- 13 (a) “building” has the same meaning as in section 33(2) of the *Building*  
14 *Control Act 1991*;
- 15 (b) “fossil fuel” has the same meaning as in the Energy Act 2013 of  
16 Parliament;
- 17 (c) “fossil fuel heating system” does not include a heating system that  
18 provides heat by means of electricity derived from the burning of  
19 fossil fuel by the Manx Utilities Authority.
- 20 (2) A person who installs a fossil fuel heating system on or after 1 January  
21 2025 —
- 22 (a) in a new building; or
- 23 (b) for use in a new building,  
24 commits an offence.
- 25 Maximum penalty —
- 26 (summary) — a fine of level 5 on the standard scale;
- 27 (on information) — a fine.
- 28 (3) The Council of Ministers may make regulations to —
- 29 (a) amend a definition in subsection (1); or
- 30 (b) exempt a building from the application of subsection (2).
- 31 (4) For the purposes of implementing the requirements of a climate change  
32 action plan, the Council of Ministers may make regulations to make  
33 provision in respect of the use of a fossil fuel or fossil fuel heating systems  
34 including provisions to —
- 35 (a) prohibit the installation of a fossil fuel heating system;

- 1 (b) prohibit the replacement of a heating system with a fossil fuel  
2 heating system;
- 3 (c) prohibit the installation of a fossil fuel heating system in a building  
4 other than a building to which subsection (2) applies;
- 5 (d) prohibit or regulate the production, supply, acquisition or use of  
6 fossil fuel;
- 7 (e) regulate the price at which fossil fuel for heating systems may be  
8 sold;
- 9 (f) specify the work that is to be regarded as installation of a fossil fuel  
10 heating system;
- 11 (g) specify the work that is to be regarded as a replacement of a fossil  
12 fuel heating system;
- 13 (h) specify the parts of a heating system that are to be regarded as a  
14 fossil fuel heating system;
- 15 (i) specify a building in respect of which the regulations do not apply;
- 16 (j) exempt the Manx Utilities Authority from the application of any  
17 provisions made under regulations.
- 18 (5) When conducting a public consultation under section 35 in respect of  
19 proposals for regulations under this section, the Council of Ministers must  
20 also consult with organisations in the Island appearing to it to represent  
21 those who will be affected by the regulations, including both consumers  
22 and suppliers of fossil fuel or heating systems using fossil fuel, and such  
23 other organisations as it thinks appropriate.

## 24 **PART 7 – REGULATION OF SINGLE USE PLASTICS**

### 25 **29 Regulation of single use plastics**

- 26 (1) The Department may make regulations –
- 27 (a) prohibiting or restricting the manufacture, supply, distribution,  
28 use, sale, trade or disposal of specified plastics;
- 29 (b) enabling charges to be imposed for the supply of specified plastics;
- 30 (c) making provision for the appointment of a person or body to  
31 administer charges in respect of plastics or impose duties on them;
- 32 (d) requiring records to be kept relating to a charge and to supply the  
33 records in a specified form to a specified person.
- 34 (2) Regulations may specify –
- 35 (a) plastics that are exempt from the application of the regulations;
- 36 (b) persons who are exempt from the prohibitions or restrictions.
- 37 (3) Regulations may provide for enforcement powers and for the  
38 appointment of persons to enforce any provision of the regulations.



## PART 8 – REGULATIONS

### 30 Regulations and Orders: general

- (1) Any power conferred by this Act on the Council of Ministers or the Department to make regulations or orders includes power to make such consequential, incidental, supplementary, transitory, transitional or saving provision as the Council of Ministers or the Department, as the case may be, considers appropriate.
- (2) Regulations or orders under this Act may modify any enactment (including this Act).
- (3) Regulations or orders may create offences, provided that the penalty upon conviction of a person of an offence must not exceed –
  - (a) on summary conviction, a fine of level 5 on the standard scale; and
  - (b) on conviction on information, a fine.
- (4) The procedure in section 30 (“approval required”) of the *Legislation Act 2015* applies in relation to the making of regulations or orders under this Act (except an order under section 2).
- (5) Regulations or orders under this Act may enable the Council of Ministers or the Department, or such other person as may be specified in the regulations or order, to issue a direction or guidance to a person.
- (6) The power to make regulations or an order is subject to section 35.

### 31 Application of legislation of the United Kingdom to the Isle of Man

- (1) The Council of Ministers or the Department may by order apply to the Island as part of the law of the Island, subject to such exceptions, adaptations and modifications as may be specified in the order, any legislation of the United Kingdom to which this section applies.
- (2) An order under this section may include provision repealing or amending any provision of any enactment (other than this section) which is inconsistent with, or is unnecessary or requires modification in consequence of any legislation of the United Kingdom applied to the Island by the order.
- (3) This section applies to the following legislation of the United Kingdom –
  - (a) the Environmental Protection Act 1990;
  - (b) the Environment Act 1995;
  - (c) the Clean Air Act 1993;
  - (d) any provision of an Act of Parliament, or of any instrument of a legislative character made under an Act of Parliament, amending or varying, directly or indirectly, any of the Acts of Parliament mentioned in paragraphs (a) to (c);

1 (e) any instrument of a legislative character made or having effect as if  
2 made under any of the Acts of Parliament mentioned in paragraphs  
3 (a) to (c);

4 (f) any provision of —

5 (i) an Act of Parliament or an Act of the Scottish Parliament; or

6 (ii) any instrument of a legislative character made under an Act  
7 of Parliament or an Act of the Scottish Parliament,

8 which relates, directly or indirectly, to enabling climate change  
9 action or mitigating potentially negative consequences arising from  
10 climate change action.

11 (4) An order made under this section must have annexed to it a text of the  
12 instrument applied by the order, incorporating the exceptions,  
13 adaptations and modifications specified in the order.

## 14 32 Powers of entry

15 (1) The Department may authorise a person (“authorised officer”) for the  
16 purposes of taking any enforcement action required under section 28 or  
17 under any regulations or order under this Act.

18 (2) Regulations or an order made under this Act may enable an authorised  
19 officer to enter premises where the authorised officer has reasonable  
20 grounds for suspecting that an offence has been committed or there has  
21 been any other contravention of the regulations, order or Act, as the case  
22 may be.

23 (3) An authorised officer, upon producing, if so required, some duly  
24 authenticated document showing the officer’s authority, has a right at all  
25 reasonable hours —

26 (a) to enter any premises for the purpose of ascertaining whether there  
27 is or has been on the premises any contravention of section 28 or a  
28 provision of regulations or an order under this Act; and

29 (b) to enter any business premises for the purpose of ascertaining  
30 whether there is on the premises any evidence of any contravention  
31 of any of such provisions.

32 (4) Admission to any premises used only as a private dwelling-house may not  
33 be demanded as of right unless 24 hours’ notice of the intended entry has  
34 been given to the occupier.

35 (5) If a justice of the peace, on sworn information in writing, is satisfied that  
36 there is reasonable ground for entry into any premises for any such  
37 purpose as is mentioned in subsection (3) and either —

38 (a) that admission to the premises has been refused, or a refusal is  
39 anticipated, and that notice of the intention to apply for a warrant  
40 has been given to the occupier; or

- 1 (b) that an application for admission, or the giving of such a notice,  
2 would defeat the object of the entry, or that the case is one of  
3 urgency, or that the premises are unoccupied or the occupier  
4 temporarily absent,
- 5 the justice may by warrant signed by the justice authorise the authorised  
6 officer to enter the premises, if need be by reasonable force.
- 7 (6) Every warrant granted under this section continues in force for a period  
8 of one month.
- 9 (7) An authorised officer entering any premises by virtue of this section, or of  
10 a warrant issued under it, may take with him or her such other persons as  
11 that authorised officer considers necessary, and on leaving any  
12 unoccupied premises which the authorised officer has entered must leave  
13 them as effectively secured against unauthorised entry as he or she found  
14 them.
- 15 (8) An authorised officer entering premises by virtue of this section, or of a  
16 warrant issued under it, may inspect any records (in whatever form they  
17 are held) relating to a matter under the Act, or any regulations or order  
18 made under it, and, where any such records are kept by means of a  
19 computer —
- 20 (a) may have access to, and inspect and check the operation of, any  
21 computer and any associated apparatus or material which is or has  
22 been in use in connection with the records; and
- 23 (b) may require any person having charge of, or otherwise concerned  
24 with the operation of, the computer, apparatus or material to afford  
25 the officer such assistance as he or she may reasonably require.
- 26 (9) An authorised officer exercising any power conferred by subsection (8)  
27 may —
- 28 (a) seize and detain any records which the officer has reason to believe  
29 may be required as evidence in proceedings under any of the  
30 provisions of this Act or of regulations or orders made under it; and
- 31 (b) where the records are kept by means of a computer, may require  
32 the records to be produced in a form in which they may be taken  
33 away.
- 34 (10) If any person who enters any premises by virtue of this section, or of a  
35 warrant issued under it, discloses to any person any information obtained  
36 by that person in the premises with regard to any trade secret, he or she is  
37 guilty of an offence, unless the disclosure was made in the performance of  
38 his or her duty.
- 39 Maximum penalty —
- 40 (summary) — a fine of level 5 on the standard scale;
- 41 (on information) — a fine.

**1 33 Regulations and Orders: fixed penalties**

- 2 (1) Regulations or an order made under this Act may make provision  
3 conferring on such person (an “administrator”) as may be specified in the  
4 regulations or order the power by notice to impose a fixed monetary  
5 penalty (which may be a variable fixed penalty) on a person who breaches  
6 the regulation or order (as the case may be).
- 7 (2) Regulations or an order may only confer such a power in relation to a case  
8 where the administrator is satisfied on the balance of probabilities that the  
9 breach has occurred.
- 10 (3) For the purposes of this section a “fixed monetary penalty” is a  
11 requirement to pay to an administrator a penalty of an amount specified  
12 in or determined in accordance with the regulations or order (as the case  
13 may be).
- 14 (4) Regulations or an order may not provide for the imposition of a fixed  
15 monetary penalty in excess of the amount of a fine of level 5 on the  
16 standard scale.
- 17 (5) Where an administrator proposes to impose a fixed monetary penalty on  
18 a person, the administrator must serve on that person a notice of what is  
19 proposed (a “notice of intent”) that complies with subsection (6).
- 20 (6) The notice of intent may offer the person the opportunity to discharge the  
21 person’s liability for the fixed monetary penalty by payment of a specified  
22 sum (which must be less than or equal to the amount of the penalty) within  
23 a specified period.
- 24 (7) If the person does not so discharge liability —
- 25 (a) the person may make written representations and objections to the  
26 administrator in relation to the proposed imposition of the fixed  
27 monetary penalty within a specified period; and
- 28 (b) the administrator must at the end of the period for making  
29 representations and objections decide whether to impose the fixed  
30 monetary penalty.
- 31 (8) Where the administrator decides to impose the fixed monetary penalty,  
32 the notice imposing it (“the final notice”) must include information as  
33 to —
- 34 (a) the grounds for imposing the penalty;
- 35 (b) how payment may be made;
- 36 (c) the period within which payment must be made;
- 37 (d) any early payment discounts or late payment penalties;
- 38 (e) rights of appeal and the grounds on which a person may appeal  
39 specified in subsection (9); and
- 40 (f) the consequences of non-payment.

- 1 (9) For the purposes of subsection (8)(e) the grounds on which a person may  
2 appeal against a decision of the administrator include the following —  
3 (a) that the decision was based on an error of fact;  
4 (b) that the decision was wrong in law;  
5 (c) that the decision was unreasonable.
- 6 (10) If regulations or an order confer power on an administrator to require a  
7 person to pay a fixed monetary penalty or a variable monetary penalty,  
8 the regulations or order (as the case may be) may include provision —  
9 (a) for early payment discounts;  
10 (b) for the payment of interest or other financial penalties for late  
11 payment of the penalty, such interest or other financial penalties  
12 not in total to exceed the amount of that penalty;  
13 (c) for enforcement of the penalty.
- 14 (11) Provision under sub-paragraph (10)(c) may include —  
15 (a) provision for the administrator to recover the penalty, and any  
16 interest or other financial penalty for late payment, as a civil debt;  
17 (b) provision for the penalty, and any interest or other financial  
18 penalty for late payment to be recoverable, on the order of a court,  
19 as if payable under a court order.
- 20 (12) The regulations or order may not provide for the making of an appeal  
21 other than to a court of summary jurisdiction.
- 22 (13) If the regulations or order make provision for an appeal in relation to the  
23 imposition of any requirement or service of any notice, they may include  
24 provision suspending the requirement or notice pending determination of  
25 the appeal.
- 26 (14) Any monetary penalty received under regulations or an order made under  
27 this section forms part of the General Revenue.

28

## PART 9 — MISCELLANEOUS

29

### 34 Exercise of duties by Council of Ministers

30

The Council of Ministers, in exercising the functions conferred on it by this Act,  
31 must do so in a way that —

32

33

(a) contributes to sustainable development, including the achievement  
of the United Nations sustainable development goals;

34

35

(b) supports the just transition principles and the climate justice  
principle; and

36

37

(c) protects and enhances biodiversity, ecosystems and ecosystem  
services.

1 **35 Consultation**

2 Except as otherwise provided in this Act, before exercising any power to make  
3 regulations or an order under this Act, the Council of Ministers, or the  
4 Department, as the case may be, must consult —

- 5 (a) every person to whom the regulations or order relate, or person  
6 appearing to the Council of Ministers or the Department, as the  
7 case may be, to represent such person; and  
8 (b) any other person that the Council of Ministers or the Department,  
9 as the case may be, considers appropriate.

10 **36 Climate impact assessments**

11 (1) The Council of Ministers must make regulations, by no later than 31  
12 December 2023, to require climate impact assessments to be prepared in  
13 accordance with the requirements set out in the regulations.

14 (2) Regulations under subsection (1) may include any of the following —

- 15 (a) require public bodies to prepare a climate impact assessment;  
16 (b) specify the circumstances when a climate impact assessment must  
17 or need not be prepared by a public body;  
18 (c) specify the matters that must be considered or assessed when  
19 preparing a climate impact assessment, including an explanation of  
20 how an activity is expected to directly or indirectly contribute to  
21 achieving a reduction in emissions;  
22 (d) specify the contents of a climate impact assessment;  
23 (e) specify the information that must be published after a climate  
24 impact assessment has been prepared, and the manner and timing  
25 of publication; or  
26 (f) require a public body to take a climate impact assessment into  
27 account when approving a policy or change in policy, making a  
28 decision on a procurement matter or making any other decision.

29 **37 Amendments to enactments**

30 The Schedule (amendments to enactments) has effect

1  
2  
3

**SCHEDULE**

**AMENDMENTS TO ENACTMENTS**

[Section 37]

4 **1 Forestry Act 1984 amended**

5 In the *Forestry Act 1984* —

- 6 (a) in sections 2(2) (powers of entry etc.), 5(3)(a) (forestry covenants)  
7 and paragraph 1(3) of Schedule 2 (settled land), after “his” insert  
8 “or her”;
- 9 (b) in section 2(3) for “£1,000” substitute “level 3 on the standard  
10 scale”;
- 11 (c) in section 7(4) (byelaws) for “£2,500” substitute “level 4 on the  
12 standard scale”;
- 13 (d) for the Part headed “Turbaries” substitute —

14 “*Peatland*”

15 **8 Registration of peatland**

- 16 (1) The Department must establish and maintain a register of peatland  
17 areas.
- 18 (2) The Department may keep the register in any form it considers  
19 appropriate, including in electronic form.
- 20 (3) The register must include a map on which the location of all  
21 registered peatland areas must be indicated.
- 22 (4) The Department must allow any person to inspect the register at its  
23 offices free of charge during normal office hours and to take a copy  
24 of any entry contained in the register, and of any relevant extract  
25 from the map referred to in subsection (3), at such reasonable  
26 charge (if any) as the Department may determine.

27 **8A Registration considerations and reviews**

- 28 (1) The Department may register any peatland area in the Island.
- 29 (2) The power of the Department to register peatland includes —
- 30 (a) the power to include in the register the peatland belonging  
31 to the Department; and
- 32 (b) the power to amend or delete any particulars in the register  
33 in such manner as the Department considers appropriate.

1 (3) When considering whether to register a peatland area, the  
2 Department —

3 (a) must consult the Wildlife Committee on the proposed  
4 registration;

5 (b) must be reasonably satisfied on the advice of the Wildlife  
6 Committee that the peatland is capable of being used for the  
7 purpose of carbon sequestration if it is adequately  
8 maintained; and

9 (c) may take into account such other considerations as appear  
10 to the Department to be in the interests of good peatland  
11 management.

12 (4) As soon as practicable after particulars of any peatland have been  
13 entered on the register, or the particulars have been amended or  
14 deleted, the Department must serve a notice (a “registration  
15 notice”) on the owner and the occupier of the land comprising the  
16 peatland —

17 (a) stating that such particulars have been entered, amended, or  
18 deleted on the register;

19 (b) stating the consequences of the registration, and in  
20 particular, the prohibition on disturbing registered  
21 peatland; and

22 (c) setting out the right of the owner or occupier to apply for a  
23 review of the Department’s decision.

24 (5) The owner or occupier of the land, within 3 months of being served  
25 the notice under subsection (4), may apply to the Department, in  
26 such manner as may be specified in the notice, for a review to  
27 restore, amend or delete the particulars of the peatland on the  
28 register.

29 (6) Upon a determination of a review under subsection (5) the  
30 Department may confirm, restore, amend or delete the particulars  
31 on the register made the subject of the review (a “review decision”).

## 32 **8B Disturbance of registered peatland areas prohibited**

33 (1) Any person who disturbs peatland in a registered peatland area  
34 otherwise than in accordance with an authorisation granted by the  
35 Department under section 8C is guilty of an offence and is liable —

36 (a) on summary conviction to a fine not exceeding level 5 on the  
37 standard scale; or

38 (b) on conviction on information, to a fine.

39 (2) In proceedings for an offence under this section it is a defence to  
40 prove that —



- 1 (a) the action in question was taken in the exercise of a right, or  
 2 in the performance of an obligation, conferred or imposed  
 3 by an enactment other than this Act;  
 4 (b) an emergency arose that resulted in the peat being  
 5 disturbed; or  
 6 (c) the person disturbing the peatland did so accidentally and  
 7 notified the Department of the disturbance as soon as  
 8 reasonably practicable after the disturbance.

9 **8C Application for authorisation to disturb peatland in registered**  
 10 **peatland area**

- 11 (1) A person having such interest in a registered peatland area as  
 12 enables the person, with or without the consent of another to  
 13 disturb the peatland in that area may apply to the Department for  
 14 an authorisation to disturb it.  
 15 (2) On an application for an authorisation the Department may —  
 16 (a) grant the authorisation subject to such conditions as the  
 17 Department may consider expedient in the interests of good  
 18 peatland management; or  
 19 (b) refuse the authorisation.  
 20 (3) An authorisation may be granted —  
 21 (a) for the purpose of inspecting the land;  
 22 (b) for scientific or archaeological research;  
 23 (c) for the repair or restoration of peatland;  
 24 (d) any other purpose that the Department may reasonably  
 25 permit.  
 26 (4) Before refusing an authorisation, or granting it subject to  
 27 conditions, the Department must —  
 28 (a) consult such persons or bodies of persons as appear to it to  
 29 have special knowledge of, or interest in, the peatlands of  
 30 the Island;  
 31 (b) consider any written representations made by the applicant;  
 32 (c) notify the applicant of its intentions and, if the applicant so  
 33 requests in writing, give the applicant an opportunity of  
 34 making oral representations to a person appointed by the  
 35 Department for that purpose; and  
 36 (d) if the applicant makes representations in accordance with  
 37 paragraph (c), consider the report of the person so  
 38 appointed.  
 39 (5) Where the Department refuses an authorisation, it must notify the  
 40 applicant of its reasons for doing so.

- (6) An authorisation —
- (a) must be in writing;
  - (b) must specify —
    - (i) the registered peatland area to which it relates;
    - (ii) the purpose for which the authorisation has been given; and
    - (iii) the conditions subject to which it is granted; and
  - (c) remains in force for such period as may be specified.
- (7) A condition subject to which an authorisation is granted remains in force until it is complied with, notwithstanding the expiry of the period specified under subsection (6)(c).
- (8) The Department must apply for an authorisation under this section if it wishes to disturb a peatland area not belonging to the Department or any other Department.

#### **8D Action to prevent disturbance of peatland in registered peatland area**

- (1) Where it appears to the Department that —
- (a) a person intends to disturb peatland in a registered peatland area; and
  - (b) an authorisation may be required in respect of that disturbance,
- the Department may serve on the person a stop notice in writing prohibiting the disturbance of such peatland until the stop notice is withdrawn or the expiration of 14 days beginning with the service of the notice, whichever is the sooner.
- (2) Despite subsection (1), if it appears to the Department that —
- (a) a person intends to disturb any peatland in a registered peatland area;
  - (b) an authorisation may be required in respect of that disturbance ; and
  - (c) action under subsection (1) is unlikely to be effective,
- the Department may apply to the High Court for an injunction restraining the person or any other person specified in the application from so doing.
- (3) The Court may, on an application made under subsection (2) grant an injunction or make such other order, on such terms, as it thinks just and expedient.

**8E Restoration of disturbed peatland**

- (1) Where any peatland in a registered peatland area has been disturbed otherwise than in accordance with an authorisation, the Department may serve on the occupier of, or any person having an interest in, the registered peatland a rehabilitation notice containing any of the requirements mentioned in subsection (4).
- (2) Without prejudice to section 8D, but subject to section 8F, if any person on whom a rehabilitation notice has been served is in contravention of the notice, or causes or permits another to be in contravention of the notice, the person is guilty of an offence and liable —
- (a) on summary conviction to a fine not exceeding level 5 on the standard scale; and
  - (b) on conviction on information, to a fine.
- (3) If any person is convicted of an offence under subsection (2), the Department may itself execute the requirements contained in the relevant rehabilitation notice and recover from that person the expenses incurred by it in so doing.
- (4) The requirements referred to in subsection (1) are —
- (a) to carry out such works preparatory to peatland rehabilitation as may be specified in the notice;
  - (b) to seed with or plant on the registered peatland such plants of such species or description, and within such time as may be specified; and
  - (c) to carry out such works for the protection and care of the registered peatland under rehabilitation, and for such period, as may be specified.
- (5) The Department may —
- (a) withdraw a rehabilitation notice served under subsection (1);
  - (b) vary or waive a requirement imposed under subsection (1); or
  - (c) extend the period for compliance with any such requirement.

**8F Appeals**

- (1) The owner or occupier of, and any other person having an interest in land comprising the peatland may appeal to a High Bailiff in such manner as may be prescribed in rules of the court if the person is aggrieved —
- (a) by a review decision taken by the Department —

- (i) to enter particulars of any peatland on the register;  
(ii) to amend particulars of any peatland on the register;  
(iii) to delete particulars of any peatland on the register;  
or

(b) by a decision taken by the Department —

- (i) to grant a an authorisation;  
(ii) to refuse to grant an authorisation;  
(iii) to impose any condition upon the granting of an authorisation; or  
(iv) to rescind an authorisation; or

(c) by the service of a rehabilitation notice under section 8E(1).

(2) A hearing of the appeal —

- (a) may be held in private if the applicant so requests that it be held in private; but  
(b) it must be held in public if no request has been made by the applicant under paragraph (a) or if the applicant has made the request but the High Bailiff has determined that it is in the public interest for the proceedings to be held in public.

(3) Applicants may appear in person or by their approved representative.

(4) The High Bailiff may confirm, vary or reverse the decision of the Department.

(5) The Department must give effect to a decision of the High Bailiff under this section, including by making such alterations to the register as may be necessary.

## 8G Rights of entry upon land

(1) Any person duly authorised in writing by the Department may at any reasonable time enter upon any land for any of the following purposes —

- (a) ascertaining whether an offence has been, or is being, committed under this Part of this Act (entitled “Peatland”);  
(b) ascertaining whether any notice served or condition imposed under this Part has been complied with;  
(c) surveying it in connection with any proposal to grant an authorisation,  
(d) serving a notice imposing a condition under this Part;  
(e) carrying out any works required under section 8E(1).

(2) If it is shown to the satisfaction of a justice of the peace that —

- 1 (a) admission to any land has been refused;  
 2 (b) refusal of admission is anticipated;  
 3 (c) the land is unoccupied;  
 4 (d) the occupier of the land is temporarily absent; or  
 5 (e) application for admission would defeat the object of the  
 6 entry,  
 7 and there is reasonable ground for entry upon the land for a  
 8 purpose mentioned in subsection (1), the justice may by warrant  
 9 authorise a person authorised by the Department to enter upon the  
 10 land, by reasonable force if need be.
- 11 (3) No warrant under subsection (2) is to be made on the ground  
 12 mentioned in subsection (2)(a) or (b) unless the justice is satisfied  
 13 that notice of the Department's intention to apply for the warrant  
 14 has been given to the occupier.
- 15 (4) A warrant under subsection (2) continues in force until the purpose  
 16 for which entry is necessary has been satisfied.
- 17 (5) A person authorised under this section to enter upon any land —  
 18 (a) if so required before or after entering on the land, must  
 19 produce evidence of his or her authority to enter;  
 20 (b) may take on to the land such other persons and such  
 21 equipment as are necessary for the purpose in question;  
 22 (c) if the land is occupied, must not demand admission to the  
 23 land as of right unless notice of the intended entry has been  
 24 served on the occupier not less than 24 hours before the  
 25 demand;  
 26 (d) upon entering, if the land is unoccupied or the occupier is  
 27 temporarily absent, must leave the land as effectually  
 28 secured as the authorised person found it.
- 29 (6) If a person (P) intentionally obstructs another person in the exercise  
 30 of a power conferred on the other person by this section, P is guilty  
 31 of an offence and liable on summary conviction to a fine not  
 32 exceeding level 5 on the standard scale.

## 8H Offences

- 34 (1) Proceedings for an offence under this Part must not, without the  
 35 consent of the Attorney General, be instituted otherwise than by  
 36 the Department.
- 37 (2) In any such proceedings before a Court of Summary Jurisdiction  
 38 the Department may appear by any officer authorised by the  
 39 Department for the purpose.

- 1 (3) Proceedings for an offence under this Part may be brought within  
2 a period of 6 months from the date when the offence was  
3 discovered by the Department, but no such proceedings shall be  
4 brought more than 2 years after the commission of the offence.
- 5 (4) For the purposes of subsection (3), a certificate of the Chief Forestry  
6 Officer of the Department as to the date on which such evidence as  
7 is there mentioned came to his or her knowledge shall be  
8 conclusive evidence of that fact.
- 9 (5) When imposing any penalty for an offence under this Part, the  
10 court shall have regard to any benefit accruing as a result of the  
11 offence to the person convicted.

## 12 8I Compensation

- 13 (1) Where land is registered under section 8A, the Department may  
14 pay compensation to any person having at the time of the making  
15 of the registration notice an interest in land to which the  
16 registration relates who, on a claim made to the Department within  
17 the time and in the manner prescribed by regulations, shows that  
18 the value of his or her interest is less than it would have been if the  
19 registration had not been made.
- 20 (2) The amount of the compensation to be paid under subsection (1)  
21 shall be equal to the loss of value in the land caused by the  
22 registration.
- 23 (3) For the purposes of subsection (1), an interest in land shall be  
24 valued as at the time when the land was registered.
- 25 (4) For the purpose of assessing any compensation payable under this  
26 section, the rules set out in section 5 of the *Acquisition of Land Act*  
27 *1984* (rules for assessing compensation) shall, so far as applicable  
28 and subject to any necessary modifications, have effect as they have  
29 effect for the purpose of assessing compensation for the  
30 compulsory acquisition of an interest in land.
- 31 (5) No claim shall be made under this section in respect of any  
32 registration under section 8A unless the Department has made a  
33 decision to register land under that section and given notice in  
34 accordance with subsection (4) of that section.

## 35 8J Interpretation

36 In this Part —

37 “**authorisation**” means an authorisation of the Department required by  
38 section 8C(1);

39 “**peat**” means dead and partially decomposed plant remains that have  
40 accumulated in situ under waterlogged conditions;

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“**peatland**” means an area with a naturally accumulated peat layer (with or without surface vegetation), or an area regarded by the Wildlife Committee as practicable to restore to active peatland;

“**the register**” means the register maintained under section 8(1);

“**registered peatland**” means peatland particulars of which are entered in the register;

“**registration notice**” means a notice under section 8A(4);

“**rehabilitation notice**” means a notice under section 8E(1);

“**review decision**” means a determination under section 8A(6);

“**stop notice**” means a notice under section 8D(1).

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## 8K Regulations and codes

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(1) The Department may make such regulations as it considers are necessary or desirable to carry the provisions of this Part into effect.

(2) Without prejudice to the generality of that power, regulations may

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(a) make provision with respect to the entry, amendment and deletion of particulars on the register;

(b) prescribe the procedure for applications under section 8A for a review and for the determination of such applications and such regulations may make provision for the exercise of functions with respect to those matters;

(c) exempt any person or class of persons from any of the provisions of this Part.

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(3) Regulations made by the Department under this section must not come into operation unless they are approved by Tynwald.

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(4) The Department may by order approve any code of practice issued (whether by the Department or not, and whether in the Island or elsewhere) for the purpose of —

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(a) giving practical guidance to persons engaged in agriculture and forestry with respect to activities which may be detrimental to registered peatland; and

(b) promoting what appears to it to be desirable practices by such persons for avoiding or minimising damage to registered peatland.

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(5) A contravention of a code of practice as for the time being approved under this section shall not by itself give rise to any criminal or civil liability; but if, in any proceedings whether civil or criminal, it is alleged that a person has contravened a provision of this Act, a

failure to comply with a code of practice that at that time was approved may be relied upon as tending to establish liability.

(6) An order under subsection (4) and a code of practice approved under the order shall be laid before Tynwald.”;

(e) in section 9(3) (access to mountains), after “he” insert “or she”;

(f) in section 12 (interpretation) —

(i) after the definition of “the Department” insert —

“**“disturbance”** in the context of peatland includes the digging of the peatland, planting on or removing plants from the peatland, removing turf, covering the peatland or draining the peatland.”;

(ii) after the definition of “trees” insert —

“**“the Wildlife Committee”** means the Wildlife Committee established under section 1(2) of the *Endangered Species Act 2010*.”; and

(g) omit paragraph 1(1)(i) of Schedule 1 (functions etc. of the Department).

## 2 Licensing and Registration of Vehicles Act 1985 amended

In section 13 (regulations as to licencing and registration) of the *Licensing and Registration of Vehicles Act 1985* —

(a) after subsection (1)(a) insert —

“(aa) prohibit the registration of a vehicle, or a class of vehicle of a description specified in the regulations;”;

(b) after subsection (1) insert —

“(1A) Regulations made under subsection (1) may prescribe different fees or charges for different classes or descriptions of vehicles.”; and

(c) in subsection (4) after “subsection (1)” insert “or (1A)”.

## 3 Electricity Act 1996 amended

In the *Electricity Act 1996* —

(a) after section 2(6) (functions of the Authority in relation to the supply of electricity), insert —

“(6A) In carrying out its functions the Authority must have due regard to its duties under section 21 (climate change duties of public bodies) of the *Climate Change Act 202-*.

(6B) The Authority must report to the Council of Ministers on its proposals for complying with its duties under the *Climate Change Act 202-*, and explain in such report how the targets set under that Act are affecting or are likely to affect the efficiency and security of the electricity supply for the Island.



- 1 (6C) Before preparing a report under subsection (6B) the Authority must  
 2 consult any person who may be affected by its proposals for  
 3 complying with its duties under the *Climate Change Act 202-*.”;
- 4 (b) after section 2(8) insert —
- 5 “(8A) Before the Department gives to the Authority a direction regarding  
 6 electricity supply targets, that are connected with targets under the  
 7 *Climate Change Act 202-*, the Department must consult the  
 8 Authority to establish the impact of potential increases in  
 9 renewable energy supplies on the stability of the Island’s electricity  
 10 supply and the cost of providing an increased amount of renewable  
 11 electricity.”;
- 12 (c) in section 7(2) (regulations as to safety and supply), after  
 13 “regulations under this section” insert “or section 12”;
- 14 (d) in section 12(1) (restriction on supply by other persons), after  
 15 “subsection (2)” insert “and (3)”;
- 16 (e) for subsection 12(2) substitute —
- 17 “(2) The Department may make Regulations to specify who may —
- 18 (a) supply electricity to another person without the permission  
 19 of the Authority;
- 20 (b) operate as a small-scale renewable energy generator; or
- 21 (c) participate in small-scale renewable energy generation.
- 22 (3) In this section —
- 23 (a) “small-scale renewable energy generator” means an owner  
 24 of plant used or intended to be used for small-scale  
 25 renewable energy generation, whether or not the person is  
 26 also operating or intending to operate the plant;
- 27 (b) “small-scale renewable energy generation” means the use,  
 28 for the generation of electricity, of any plant —
- 29 (i) which, in generating electricity, relies wholly or  
 30 mainly on a source of energy or a technology  
 31 mentioned in paragraph (d); and
- 32 (ii) the capacity of which to generate electricity does not  
 33 exceed the specified maximum capacity;
- 34 (c) “specified maximum capacity” means the capacity specified  
 35 by the Department in Regulations;
- 36 (d) the sources of energy and technologies are —
- 37 (i) biomass;
- 38 (ii) biofuels;
- 39 (iii) fuel cells;
- 40 (iv) photovoltaics;

- (v) water (including waves and tides);
- (vi) wind;
- (vii) solar power;
- (viii) geothermal sources;
- (ix) combined heat and power systems with an electrical capacity of 50 kilowatts or less.

- (4) The Department may by Regulations amend subsection 3(c) or (d).
- (5) Regulations may not be made under this section before consulting the public and the Authority on the proposed regulations.”.

#### 4 Building Control Act 1991 amended

In the *Building Control Act 1991* —

- (a) at the end of section 11(1)(b) (passing and rejection of plans) insert “or” and after section 11(1)(b) insert —

“(c) in the case of plans deposited on or after 1 January 2024 for the construction of a new building which includes the installation of a fossil fuel heating system, the installation of which is not permitted under the *Climate Change Act 202-* —

- (i) the applicant cannot reasonably demonstrate that the installation will be completed before 1 January 2025; and
- (ii) the plan does not include an alternative heating system that is permitted;

(d) in the case of plans deposited on or after 1 January 2025 for the construction of a new building, the plans include a fossil fuel heating system the installation of which is not permitted under the *Climate Change Act 202-*.”;

- (b) after in section 15(2) (lapse of deposit plans), insert —

“(3) Subsection (4) applies in a case where —

- (a) plans have, in accordance with building regulations been deposited with a building authority before 1 January 2025 for a new building or buildings;
- (b) the plans include the installation in a building or buildings of a fossil fuel heating system which is not permitted under the *Climate Change Act 202-*; and
- (c) the installation of that system is not completed in a building to which the plans apply before 1 January 2025.

- (4) If this subsection applies, this Act and the building regulations shall apply as if no plans had been deposited in relation to the building.

- 1 (5) In the case where a plan relates to a single building that is subject  
2 to an approval, subsection (4) —
- 3 (a) applies, whether or not construction has commenced; and  
4 (b) does not affect the validity of plans, nor preclude  
5 construction from continuing, in relation to the building  
6 where the installation of the fossil fuel heating system  
7 intended to provide heat to that building was complete  
8 before 1 January 2025.
- 9 (6) In the case where a plan relates to multiple buildings that are the  
10 subject of a single approval, subsection (4) —
- 11 (a) applies to the individual buildings within the development,  
12 whether or not construction of the individual building or  
13 any other building within the development has  
14 commenced; and
- 15 (b) does not affect the validity of plans, nor preclude  
16 construction from continuing, in relation to any individual  
17 building where the installation of the fossil fuel heating  
18 system intended to provide heat to that building was  
19 complete before 1 January 2025.
- 20 (7) For the purposes of subsection (5) and (6) the installation of a fossil  
21 fuel heating system is deemed to be complete when it is capable of  
22 functioning to provide heat to the building in which it is installed  
23 to the extent set out in the plans approved by the building  
24 authority.”.

## 25 5 Customs and Excise Act 1993 amended

26 After section 1(3)(ab) of the *Customs and Excise Act 1993* (application to the Island  
27 of certain enactments relating to customs and excise etc) insert —

- 28 “(ac) any UK legislation imposing taxes, levies or other charges  
29 that the Treasury is satisfied has direct or indirect benefit to  
30 the environment and which concerns the import or export  
31 of goods between the Isle of Man and the United Kingdom  
32 or any other jurisdiction;”.

## 33 6 Town and Country Planning Act 1999 amended

34 In the *Town and Country Planning Act 1999* —

- 35 (a) after section 2(2) (development plan) insert —
- 36 “(2AA)The development plan must also take into account the following  
37 climate change policies established under the *Climate Change Act*  
38 202- —
- 39 (a) the maximisation of carbon sequestration;  
40 (b) the minimising of greenhouse gas emissions;

- (c) the maintenance and restoration of ecosystems;
- (d) biodiversity net gain;
- (e) the need for sustainable drainage systems; and
- (f) the provision of active travel infrastructure.”;

(b) after section 2A(1) (national policy directives) insert —

“(1A) A national policy directive or a development plan must be issued before 1 January 2025 that takes into account the following climate change policies established under the *Climate Change Act 202-* —

- (a) the maximisation of carbon sequestration;
- (b) the minimising of greenhouse gas emissions;
- (c) the maintenance and restoration of ecosystems;
- (d) biodiversity net gain;
- (e) the need for sustainable drainage systems; and
- (f) the provision of active travel infrastructure.”;

(c) after section 6(3)(d) (meaning of “development”) insert —

“(da) the removal or blocking of drainage in peatland (as defined in the *Forestry Act 1984* and the restoration of peatland by the Department;”.

## 7 Town and Country Planning (Development Procedure) Order 2019 amended

After paragraph 2 of Schedule 1 to the Town and Country Planning (Development Procedure) Order 2019, insert —

**“2A All applications except those for approval for change of use, reserved matters, replacement windows and doors in conservation areas and minor changes**

(1) This paragraph applies to applications for planning approval except those referred to in sub-paragraph (2).

(2) This paragraph does not apply to —

- (a) an application for change of use only;
- (b) an application for approval of reserved matters;
- (c) an application to replace a window or a door of a building in a conservation area; and
- (d) a minor changes application.

(3) Every application to which this paragraph applies must —

- (a) demonstrate that the application has been made having regard to the following climate change policies established under the *Climate Change Act 202-* —

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- (i) the maximisation of carbon sequestration;
  - (ii) the minimising of greenhouse gas emissions;
  - (iii) the maintenance and restoration of ecosystems;
  - (iv) biodiversity net gain;
  - (v) the need for sustainable drainage systems; and
  - (vi) the provision of active travel infrastructure; or
- (b) explain why consideration of one or more of those policies is not practicable in relation to the proposed development.”

IN THE KEYS

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## CLIMATE CHANGE BILL 2020

A **BILL** to set a target year of 2050 and to make provision for the setting of interim targets for the reduction of greenhouse gas emissions; to make provision about the mitigation of climate change and the enhancement of natural carbon storage; to impose climate change duties on public bodies; to make provision for energy generation and energy use and for the reduction and recycling of waste; and for connected purposes.

BROUGHT FROM THE KEYS ON  
2 FEBRUARY 2021 AND REPRINTED  
TO INCORPORATE AMENDMENTS  
MADE IN THE KEYS.

MRS JANE POOLE-  
WILSON, MLC

FEBRUARY 2021